

2024

Nassau County Board of County
Commissioners

Financial Statements and
Independent Auditor's Report

September 30, 2024

PURVIS GRAY
CERTIFIED PUBLIC ACCOUNTANTS

**FINANCIAL STATEMENTS
AND
INDEPENDENT AUDITOR’S REPORT**

**NASSAU COUNTY BOARD
OF COUNTY COMMISSIONERS
NASSAU COUNTY, FLORIDA
SEPTEMBER 30, 2024**

TABLE OF CONTENTS

INTRODUCTORY SECTION

List of Elected and Appointed Officials	i
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FINANCIAL SECTION

Independent Auditor’s Report	1-3
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Financial Statements

Balance Sheet - Governmental Funds.....	4-5
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	6-7
Statement of Net Position - Proprietary Fund.....	8
Statement of Revenues, Expenses, and Changes in Fund Net Position - Proprietary Fund	9
Statement of Cash Flows - Proprietary Fund.....	10-11
Statement of Fiduciary Net Position - Custodial Funds.....	12
Statement of Changes in Fiduciary Net Position - Custodial Funds.....	13
Notes to Financial Statements	14-33

Required Supplementary Information

Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - General Fund.....	34
Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - County Transportation Fund	35
Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - Municipal Services Fund	36
Note to Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual	37-38

Supplementary Information

Combining Non-Major Governmental Funds

Combining Balance Sheet - Non-Major Governmental Funds.....	39-45
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance - Non-Major Governmental Funds	46-52

Other Information

Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	53-54
Independent Accountant’s Report on Compliance with Section 218.415, Florida Statutes	55
Management Letter	56-58

INTRODUCTORY SECTION

**NASSAU COUNTY, FLORIDA
BOARD OF COUNTY COMMISSIONERS**

LIST OF ELECTED AND APPOINTED OFFICIALS

Serving as of September 30, 2024

ELECTED OFFICIALS

Commissioner—District 1, Chairman..... John F. Martin
Commissioner—District 2, Vice-Chairman A.M. “Hupp” Huppmann
Commissioner—District 3Jeff Gray
Commissioner—District 4Alyson R. McCullough
Commissioner—District 5 Klynt A. Farmer

APPOINTED OFFICIALS

County Manager Taco Pope
County Attorney Denise May

FINANCIAL STATEMENTS

INDEPENDENT AUDITOR'S REPORT

The Honorable Board of County Commissioners
Nassau County, Florida

Opinions

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Nassau County Board of County Commissioners, Nassau County, Florida (the Board) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Board, as of September 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Board, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

Incomplete Presentation

As discussed in Note 1 to the financial statements, the financial statements referred to above were prepared solely for the purpose of complying with the *Rules of the Auditor General* of the State of Florida (the Rules). In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and the aggregate remaining fund information, only for that portion of the major funds, and the aggregate remaining fund information, of Nassau County, Florida (the County) that is attributable to the Board. They do not purport to, and do not, present fairly the financial position of the County as of September 30, 2024, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Board's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

INDEPENDENT AUDITOR'S REPORT

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Board's basic financial statements. The combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2025, on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters under the heading Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

Purvis Gray

March 19, 2025
Gainesville, Florida

NOTES TO FINANCIAL STATEMENTS

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
BALANCE SHEET - GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	General	County Transportation	Municipal Services
Assets			
Cash and Cash Equivalents	\$ 737,735	\$ 2,291,398	\$ 1,471,716
Cash and Cash Equivalents - Restricted	851,678	-	-
Equity in Pooled Investments	69,845,390	19,192,525	18,751,082
Accounts Receivable, (Net of Allowance for Uncollectibles)	868,748	81	5,056
Loans Receivable, (Net of Allowance for Uncollectibles)	-	-	-
Due from Other Funds	3,730,941	-	-
Due from Constitutional Officers	3,418,077	63,837	153,809
Due from Other Governments	2,617,838	615,245	59,466
Inventories	368,328	139,836	-
Prepaid Expenditures	289,327	2,544	1,903,372
Total Assets	<u><u>82,728,062</u></u>	<u><u>22,305,466</u></u>	<u><u>22,344,501</u></u>
Liabilities			
Accounts Payable	2,707,005	5,917,219	1,924,713
Accrued Liabilities	1,109,868	-	-
Retainage Payable	4,971	-	-
Due to Other Funds	974,180	249,035	434,659
Due to Constitutional Officers	190,512	-	36
Due to Other Governments	88,299	-	700
Deposits	3,900	1,000	-
Total Liabilities	<u><u>5,078,735</u></u>	<u><u>6,167,254</u></u>	<u><u>2,360,108</u></u>
Deferred Inflows of Resources			
Unavailable Revenues	<u><u>1,216,966</u></u>	<u><u>61,920</u></u>	<u><u>475</u></u>
Fund Balances			
Non-Spendable	657,655	142,380	1,903,397
Restricted	4,348,258	-	73,161
Committed	20,721,116	3,320,825	7,320,252
Assigned	35,484,587	12,613,087	10,687,108
Unassigned	15,220,745	-	-
Total Fund Balances	<u><u>76,432,361</u></u>	<u><u>16,076,292</u></u>	<u><u>19,983,918</u></u>
Total Liabilities and Deferred Inflows of Resources and Fund Balances	<u><u>\$ 82,728,062</u></u>	<u><u>\$ 22,305,466</u></u>	<u><u>\$ 22,344,501</u></u>

The notes to the financial statements are an integral part of this statement.

Capital Projects - Transportation	Capital Projects	Non-Major Governmental Funds	Total Governmental Funds
\$ 2,348,514	\$ 3,215,886	\$ 27,309,895	\$ 37,375,144
-	-	-	851,678
49,575,641	26,182,480	49,159,996	232,707,114
-	-	25,075	898,960
-	-	16,000	16,000
-	-	-	3,730,941
-	-	225,483	3,861,206
1,813,138	-	217,152	5,322,839
-	-	-	508,164
-	-	381,325	2,576,568
<u>53,737,293</u>	<u>29,398,366</u>	<u>77,334,926</u>	<u>287,848,614</u>
1,123,013	904,780	2,792,961	15,369,691
-	-	-	1,109,868
119,489	359,612	69,702	553,774
-	-	70,571	1,728,445
-	198,206	27,588	416,342
-	-	24,520	113,519
-	-	323,083	327,983
<u>1,242,502</u>	<u>1,462,598</u>	<u>3,308,425</u>	<u>19,619,622</u>
1,044,463	-	101,720	2,425,544
-	-	381,325	3,084,757
-	-	73,421,382	77,842,801
51,450,328	27,935,768	3	110,748,292
-	-	122,071	58,906,853
-	-	-	15,220,745
<u>51,450,328</u>	<u>27,935,768</u>	<u>73,924,781</u>	<u>265,803,448</u>
<u>\$ 53,737,293</u>	<u>\$ 29,398,366</u>	<u>\$ 77,334,926</u>	<u>\$ 287,848,614</u>

The notes to the financial statements are an integral part of this statement.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General	County Transportation	Municipal Services
Revenues			
Taxes	\$ 110,604,345	\$ 11,394,442	23,041,420
Licenses and Permits	65,596	-	619,469
Intergovernmental Revenues	11,428,390	2,294,738	1,687,063
Charges for Services	4,027,840	11,056	779,810
Fines and Forfeitures	39,899	-	10,144
Investment Earnings	5,467,957	868,043	1,233,751
Miscellaneous	1,628,330	178,890	146,200
Total Revenues	133,262,357	14,747,169	27,517,857
Expenditures			
Current:			
General Government Services	13,986,421	-	3,322,736
Public Safety	18,391,740	-	14,192,503
Physical Environment	2,762,710	-	-
Transportation	-	19,881,679	-
Economic Environment	752,844	-	-
Human Services	3,194,527	-	2,136,756
Culture and Recreation	3,825,292	-	-
Court-Related Expenditures	1,327,257	-	-
Capital Outlay	8,578,648	1,900,265	3,045,166
Debt Service:			
Principal Retirement	463,725	-	7,446
Interest and Fiscal Charges	99,434	-	874
(Total Expenditures)	53,382,598	21,781,944	22,705,481
Excess (Deficiency) of Revenues Over (Under) Expenditures	79,879,759	(7,034,775)	4,812,376
Other Financing Sources (Uses)			
Transfers from Constitutional Officers	3,506,267	38,663	153,781
Transfers to Constitutional Officers	(53,891,388)	(156,218)	(3,250,417)
Transfers in	2,067,638	8,807,485	240,412
Transfers (out)	(30,735,947)	(1,133,392)	(1,691,854)
Financed Purchase	2,061,593	-	-
Leases (Lessee)	-	-	20,664
SBITA's	471,731	-	-
Sale of General Capital Assets	5,721	5,274	-
Total Other Financing Sources (Uses)	(76,514,385)	7,561,812	(4,527,414)
Net Change in Fund Balances	3,365,374	527,037	284,962
Fund Balances at Beginning of Year	73,066,987	15,549,255	19,698,956
Fund Balances at End of Year	\$ 76,432,361	\$ 16,076,292	19,983,918

The notes to the financial statements are an integral part of this statement.

Capital Projects - Transportation	Capital Projects	Non-Major Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ 12,990,968	\$ 158,031,175
44,426	-	10,671,267	11,400,758
9,032,342	5,950,000	2,603,826	32,996,359
-	-	1,127,717	5,946,423
-	-	109,684	159,727
1,816,766	1,091,239	2,894,693	13,372,449
-	-	163,773	2,117,193
<u>10,893,534</u>	<u>7,041,239</u>	<u>30,561,928</u>	<u>224,024,084</u>
-	-	2,893,684	20,202,841
-	-	821,719	33,405,962
-	-	950,310	3,713,020
-	-	679,099	20,560,778
-	-	11,080,109	11,832,953
-	-	116,108	5,447,391
-	-	17,302	3,842,594
-	-	264,348	1,591,605
5,598,480	7,261,357	4,864,840	31,248,756
-	-	1,957,947	2,429,118
-	-	1,450,309	1,550,617
<u>5,598,480</u>	<u>7,261,357</u>	<u>25,095,775</u>	<u>135,825,635</u>
<u>5,295,054</u>	<u>(220,118)</u>	<u>5,466,153</u>	<u>88,198,449</u>
-	-	186,181	3,884,892
-	(5,891,537)	(1,259,712)	(64,449,272)
12,837,783	10,136,196	2,600,015	36,689,529
-	(1,643,354)	(1,419,471)	(36,624,018)
-	-	-	2,061,593
-	-	51,127	71,791
-	-	659,961	1,131,692
-	-	-	10,995
<u>12,837,783</u>	<u>2,601,305</u>	<u>818,101</u>	<u>(57,222,798)</u>
18,132,837	2,381,187	6,284,254	30,975,651
33,317,491	25,554,581	67,640,527	234,827,797
<u>\$ 51,450,328</u>	<u>\$ 27,935,768</u>	<u>\$ 73,924,781</u>	<u>\$ 265,803,448</u>

The notes to the financial statements are an integral part of this statement.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
STATEMENT OF NET POSITION - PROPRIETARY FUND
SEPTEMBER 30, 2024

	Business-Type Activities - Enterprise Funds		
	Water and Sewer	American Beach Water and Sewer District	Total
Assets			
Current Assets:			
Cash and Cash Equivalents	\$ 2,504,901	\$ 1,906,975	\$ 4,411,876
Cash and Cash Equivalents - Restricted	937,322	47,342	984,664
Equity in Pooled Investments	213,246	-	213,246
Accounts Receivable, Net	625,667	-	625,667
Due from Other Funds	974,180	-	974,180
Due from Other Constitutional Officers	-	641	641
Due from Other Governmental Units	-	5,735,751	5,735,751
Inventories - Materials and Supplies	37,622	-	37,622
Prepays	1,667	-	1,667
Total Current Assets	5,294,605	7,690,709	12,985,314
Non-Current Assets:			
Capital Assets (Net of Accumulated Depreciation Where Applicable)	17,655,769	9,928,002	27,583,771
Total Non-Current Assets	17,655,769	9,928,002	27,583,771
Total Assets	22,950,374	17,618,711	40,569,085
Deferred Outflow of Resources			
Unamortized Refunding Loss	179,558	-	179,558
Pension Related	32,676	-	32,676
OPEB Related	7,518	-	7,518
Total Deferred Outflow of Resources	219,752	-	219,752
Total Assets and Deferred Outflows	23,170,126	17,618,711	40,788,837
Liabilities			
Current Liabilities:			
Accounts Payable	480,932	1,768,636	2,249,568
Retainage Payable	195,532	412,625	608,157
Due to Other Funds	2,496	2,974,180	2,976,676
Due to Other Governments	312,461	-	312,461
Deposits	91,548	-	91,548
Bonds Payable	1,105,000	-	1,105,000
Compensated Absences	14,355	-	14,355
Unearned Revenues	10,000	199,951	209,951
Lease Liability - Current Portion	13,304	-	13,304
Total Current Liabilities	2,225,628	5,355,392	7,581,020
Non-Current Liabilities:			
Compensated Absences	20,952	-	20,952
Other Postemployment Benefits	77,288	-	77,288
Bonds Payable Long-Term	3,470,000	-	3,470,000
Net Pension Liability	116,360	-	116,360
Total Non-Current Liabilities	3,684,600	-	3,684,600
Total Liabilities	5,910,228	5,355,392	11,265,620
Deferred Inflow of Resources			
Pension Related	9,419	-	9,419
OPEB Related	11,944	-	11,944
Total Deferred Inflow of Resources	21,363	-	21,363
Net Position			
Net Investment in Capital Assets	13,051,491	7,746,741	20,798,232
Restricted for:			
Debt Service	577,091	-	577,091
Renewal and Replacement	271,252	-	271,252
Unrestricted	3,338,701	4,516,578	7,855,279
Net Position	\$ 17,238,535	\$ 12,263,319	\$ 29,501,854

The notes to the financial statements are an integral part of this statement.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
PROPRIETARY FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Business-Type Activities - Enterprise Funds		
	Water and	American Beach	
	Sewer	Water and Sewer	
		District	Totals
Operating Revenues			
Charges for Services	\$ 5,536,463	\$ -	\$ 5,536,463
Connection and Impact Fees	278,259	146,870	425,129
Other Income	175,305	-	175,305
Total Operating Revenues	5,990,027	146,870	6,136,897
Operating Expenses			
Contractual Services	1,116	-	1,116
Professional Services	2,638,013	1,198	2,639,211
Salaries and Benefits	111,145	-	111,145
Rentals and Leases	4,300	-	4,300
Utilities	460,131	-	460,131
Repairs and Maintenance	426,106	-	426,106
Depreciation	1,087,305	-	1,087,305
Other Expenses	159,262	30	159,292
(Total Operating Expenses)	4,887,378	1,228	4,888,606
Operating Income	1,102,649	145,642	1,248,291
Non-Operating Revenues (Expenses)			
Interest Earnings	38,408	83	38,491
Interest and Other Debt Service Costs	(154,965)	-	(154,965)
Total Non-Operating Revenues (Expenses)	(116,557)	83	(116,474)
Income Before Capital Grants and Transfers	986,092	145,725	1,131,817
Capital Grants and Transfers			
Capital Grants	(10,000)	4,994,489	4,984,489
Transfers from Constitutional Officers	-	641	641
Transfers to Constitutional Officers	-	(3,945)	(3,945)
Transfers in	-	250,340	250,340
Transfers (out)	(315,851)	-	(315,851)
Total Capital Grants and Transfers	(325,851)	5,241,525	4,915,674
Change in Net Position	660,241	5,387,250	6,047,491
Net Position, Beginning of Year	16,578,294	6,876,069	23,454,363
Total Net Position, End of Year	\$ 17,238,535	\$ 12,263,319	\$ 29,501,854

The notes to the financial statements are an integral part of this statement.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
STATEMENT OF CASH FLOWS
PROPRIETARY FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Business-Type Activities - Enterprise Funds		
	Water and Sewer	American Beach Water and Sewer District	Totals
Cash Flows from Operating Activities			
Cash Received from Customers	\$ 6,063,546	\$ 146,870	\$ 6,210,416
Cash Payments to Vendors for Goods and Services	(3,649,599)	(1,228)	(3,650,827)
Cash Payments to Employees	(117,954)	-	(117,954)
Net Cash Provided by (Used in) Operating Activities	2,295,993	145,642	2,441,635
Non-Capital Financing Activities			
Due to Other Funds	-	2,000,000	2,000,000
Transfers (to) from Other Funds	(315,851)	250,340	(65,511)
Transfers (to) from Constitutional Officers	-	(3,527)	(3,527)
Net Cash Provided by (Used in) Non-Capital Financing Activities	(315,851)	2,246,813	1,930,962
Capital and Related Financing Activities			
Acquisition of Property, Plant and Equipment	(1,313,751)	(5,740,623)	(7,054,374)
Capital Grants	(10,000)	3,659,024	3,649,024
Principal Payments on Bonds	(1,085,000)	-	(1,085,000)
Principal Payments on Leases	(20,604)	-	(20,604)
Payment of Interest	(110,075)	-	(110,075)
Net Cash Provided by (Used in) Capital and Related Financing Activities	(2,539,430)	(2,081,599)	(4,621,029)
Investing Activities			
Interest Received	38,408	83	38,491
Purchase of Investments	(8,982)	-	(8,982)
Net Cash Provided by (Used in) Investing Activities	29,426	83	29,509
Net Increase (Decrease) in Cash and Cash Equivalents	(529,862)	310,939	(218,923)
Cash and Cash Equivalents, Beginning of Year	3,972,085	1,643,378	5,615,463
Cash and Cash Equivalents, End of Year	\$ 3,442,223	\$ 1,954,317	\$ 5,396,540
<u>Reported in Statement of Net Position as:</u>			
Cash and Cash Equivalents	\$ 2,504,901	\$ 1,906,975	\$ 4,411,876
Cash and Cash Equivalents - Restricted	937,322	47,342	984,664
Total	\$ 3,442,223	\$ 1,954,317	\$ 5,396,540

The notes to the financial statements are an integral part of this statement.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
STATEMENT OF CASH FLOWS
PROPRIETARY FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Business-Type Activities - Enterprise Funds		
	Water and Sewer	American Beach Water and Sewer District	Totals
<u>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities</u>			
Operating Income (Loss)	\$ 1,102,649	\$ 145,642	\$ 1,248,291
Adjustments to Reconcile Net Income (Loss) to Net Cash Provided by (Used in) Operating Activities:			
Depreciation	1,087,305	-	1,087,305
Changes in Assets - Decrease (Increase):			
Decrease (Increase) in Accounts Receivable	66,388	-	66,388
Decrease (Increase) in Inventory	13,705	-	13,705
Decrease (Increase) in Prepaid Expense	(1,044)	-	(1,044)
Decrease (Increase) in Deferred Outflows	(3,155)	-	(3,155)
Changes in Liabilities - Increase (Decrease):			
Increase (Decrease) in Accounts Payable	134,586	-	134,586
Increase (Decrease) in Due to Other Governments	(107,918)	-	(107,918)
Increase (Decrease) in Due to Other Funds	651	-	651
Increase (Decrease) in Deposits	6,480	-	6,480
Increase (Decrease) in OPEB Liability	212	-	212
Increase (Decrease) in Net Pension Liability	(4,950)	-	(4,950)
Increase (Decrease) in Deferred Inflows	5,096	-	5,096
Increase (Decrease) in Compensated Absences	(4,012)	-	(4,012)
Net Cash Provided by (Used in) Operating Activities	\$ 2,295,993	\$ 145,642	\$ 2,441,635

The notes to the financial statements are an integral part of this statement.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
SEPTEMBER 30, 2024

	SAISSA	School Board Impact fees	SAISSA 2021	Total
Assets				
Cash and Equivalents	\$ 106,503	\$ 770,687	\$ 652,876	\$ 1,530,066
Due from Constitutional Officers	-	-	3,970	3,970
Total Assets	<u>106,503</u>	<u>770,687</u>	<u>656,846</u>	<u>1,534,036</u>
Liabilities				
Due to Bond Holders	106,503	-	656,846	763,349
Due to Other Governments	-	770,687	-	770,687
Total Liabilities	<u>106,503</u>	<u>770,687</u>	<u>656,846</u>	<u>1,534,036</u>
Net Position, Held in a Custodial Capacity to be Disbursed	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of this statement.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<u>SAISSA</u>	<u>School Board Impact fees</u>	<u>SAISSA 2021</u>	<u>Total</u>
Additions				
Impact Fees Collected for Other Governments	\$ -	\$ 2,552,847	\$ -	\$ 2,552,847
Special Assessments	-	-	639,816	639,816
Investment Earnings	-	14,696	16,965	31,661
Transfer from Constitutional Officer	-	-	3,970	3,970
Total Additions	<u>-</u>	<u>2,567,543</u>	<u>660,751</u>	<u>3,228,294</u>
Deductions				
Impact Fees Distributed to Other Governments	-	2,567,543	-	2,567,543
Special Assessments Disbursed on Behalf of Others	-	-	629,675	629,675
Transfer (out) to Constitutional Officer	-	-	31,076	31,076
Total Deductions	<u>-</u>	<u>(2,567,543)</u>	<u>(660,751)</u>	<u>(3,228,294)</u>
Change in Net Position	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Position, Beginning of Year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Position, End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of this statement.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Note 1 - Summary of Significant Accounting Policies

The significant accounting policies followed by the Nassau County Board of County Commissioners, Nassau County, Florida (the Board) are described below to enhance the usefulness of the fund financial statements to the reader.

Reporting Entity

Nassau County (the County) is a political subdivision of the State of Florida. It is composed of an elected Board of County Commissioners and elected Constitutional Officers, who are governed by federal and state statutes, regulations, and County ordinances. The Board is operated as a separate County agency in accordance with applicable provisions of Florida Statutes. The Nassau County Clerk of the Circuit Court is the clerk and accountant of the Board in accordance with the provisions of Section 125.17, Florida Statutes.

The Nassau County Housing Finance Authority (NCHFA) is a dependent special district, which functions for the benefit of the citizens of the County and is considered a blended component unit of the County. The NCHFA had no revenues or expenditures during the fiscal year ended September 30, 2024. In addition, the NCHFA did not issue any bonds during the audit period, nor were there any bonds outstanding at year-end. Therefore, financial statements were not prepared for NCHFA and, accordingly, no financial data for NCHFA is presented in these financial statements.

The Recreation and Water Conservation and Control District No. 1 (RWCCD) is a dependent special district, which functions for the benefit of the citizens of the County and is considered a blended component unit of the County. The RWCCD had no revenues or expenditures during the fiscal year ended September 30, 2024. In addition, the RWCCD did not issue any bonds during the audit period, nor were there any bonds outstanding at year-end. Therefore, financial statements were not prepared for RWCCD and, accordingly, no financial data for RWCCD is presented in these financial statements.

The American Beach Water Sewer District is a dependent special district, which functions for the benefit of the citizens of the County and is considered a blended component unit of the County.

The Board is an integral part of the County, which is the primary government for financial reporting purposes.

Basis of Presentation

The Board's financial statements are special-purpose financial statements, which have been prepared solely for the purpose of complying with the *Rules of the Auditor General* of the State of Florida (the Rules). These special-purpose financial statements are the fund financial statements required by generally accepted accounting principles.

However, these fund statements do not constitute a complete presentation because, in conformity with the Rules, the Board has not presented the government-wide financial statements, reconciliations to the government-wide financial statements, or management's discussion and analysis. Also, certain notes to the financial statements may supplement, rather than duplicate, the notes included in the County-wide financial statements.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Fund Accounting

The accounts of the Board are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprises its assets; deferred outflows of resources; liabilities; deferred inflows of resources; fund balances or net position, as appropriate, revenues and expenditures or expenses, as appropriate. Government resources are allocated to, and accounted for, in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The following funds are used by the Board:

■ **Governmental Funds**

● **Major Governmental Funds**

- ▶ The **General Fund**—is used to account for all revenues and expenditures applicable to the general operations of the Board, which are not properly accounted for in other funds.
- ▶ The **County Transportation Trust Fund**—is used to account for the operation of the Road and Bridge Department. Financing is provided principally by ad valorem taxes and the County's share of state gasoline taxes.
- ▶ The **Municipal Services Fund**—is used to account for activities benefiting only the unincorporated areas of the County. Financing is provided principally by ad valorem taxes, the half-cent sales tax, and State Revenue Sharing.
- ▶ The **Capital Projects - Transportation Fund**—is used to account for all financial resources used for the acquisition or construction of major transportation-related capital facilities and/or projects. Funding is provided from a variety of funding sources.
- ▶ The **Capital Projects Fund**—is used to account for financial resources used for the acquisition or construction of major capital facilities and/or projects. Funding is provided from a variety of funding sources.

● **Non-Major Governmental Funds**

- ▶ **Special Revenue Funds**—are used to account for the proceeds of specific revenue sources other than major capital projects or to finance specified activities as required by law.
- ▶ **Debt Service Funds**—are used to account for the accumulation of resources for, and the payment of, interest, principal, and related costs on general long-term debt.
- ▶ **Capital Projects Funds**—are used to account for all financial resources used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

■ **Major Proprietary Funds**

- **Proprietary Funds**—are used to account for operations either: (1) that are financed and operated in a manner similar to private business enterprises where the intent of the Board is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (2) where the Board has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

- ▶ **Water and Sewer Fund**—the water and sewer fund accounts for water and wastewater services provided to approximately 3,300 customers on 4,800 acres located entirely in the County, situated north of the Duval County line and south of the City of Fernandina Beach.
- ▶ **American Beach Water Sewer District**—are used to account for the proceeds of specific revenue sources related to the planning, design, and construction of water and sewer facilities located at American Beach.

■ **Fiduciary Funds**

- **The South Amelia Island Shore Stabilization Association (SAISSA) Fund**—is used to account for assets held by the Board as agent for the SAISSA representing property owners within the geographical boundaries of the South Amelia Island Shore Stabilization Municipal Service Benefit Unit.
- **School Board Impact Fees**—to account for assets held by the County for fees collected for School Board Impact fees.
- **The South Amelia Island Shore 2021 Special Assessment (SAISSA) Fund**—is used to account for assets held by the Board as agent for the SAISSA 2021 assessment representing property owners within the geographical boundaries of the South Amelia Island Shore Stabilization Municipal Service Benefit Unit.

Measurement Focus

- **Governmental Funds**—general, special revenue, debt service, and capital projects funds are accounted for on a "current financial resources" measurement focus. This means that only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources are generally included on the balance sheet. Accordingly, the reported fund balances (assets plus deferred outflows, less liabilities, less deferred inflows) are considered a measure of available, spendable, or appropriable resources. Governmental funds operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balances.
- **Proprietary Funds**—the enterprise funds are accounted for on an "economic resources" measurement focus. Accordingly, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources are included on the statement of net position, and the reported net position (total reported assets plus deferred outflows, less total reported liabilities, less deferred inflows) provide an indication of the economic net worth of the funds. The operating statements for the proprietary funds report increases (revenues) and decreases (expenses) in total net position.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges for services. Operating expenses include cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA

- **Fiduciary Funds**—Custodial funds are accounted for using the accrual basis of accounting. Per Governmental Accounting Standards Board (GASB) Statement No. 84, fiduciary funds report additions and deductions within the Statement of Changes in Fiduciary Net Position. Fiduciary fund assets and liabilities are reported using an “economic resources” measurement focus and accrual basis of accounting.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the fund financial statements. In addition, basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting. Under this method, revenues are recognized in the accounting period when they become susceptible to accrual (i.e., when they become “measurable and available”). “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Board considers revenues to be “available” if they are collected within sixty days after year-end.

Primary revenues, including special assessments, intergovernmental revenues, charges for services, rents, and interest are treated as susceptible to accrual under the modified accrual basis. Other revenue sources are not considered measurable and available and are not treated as susceptible to accrual. Expenditures are generally recognized under the accrual basis of accounting when the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and other postemployment benefits, are recorded only when payment is due.

The proprietary funds are accounted for using the accrual basis of accounting. Under this method, revenues are recognized when they are earned and expenses are recognized when they are incurred.

Cash and Cash Equivalents

For purposes of these financial statements, cash and cash equivalents are considered cash in bank, demand deposits, and short-term investments with maturities of less than three months.

For purposes of the statement of cash flows, the enterprise funds consider all highly liquid investments, including restricted assets, with a maturity of three months or less when purchased to be cash equivalents.

Deposits and Investments

As authorized in Florida Statute 218.415, the Board has adopted a written investment policy, which governs authorized investments. A description of the authorized investments is detailed in Note 2.

All investments are stated at fair value, except for money markets and certificates of deposit which are recorded at amortized cost. Investment fair values are based on quoted market prices. Investments in mutual funds and Local Government Surplus Funds Trust Fund (the State Pool), which are external investment pools, are stated at share price, which is substantially the same as fair value.

Accounts Receivable

Accounts receivable are reported net of the allowance for uncollectibles on the balance sheet - governmental funds and statement of net position - proprietary funds. The allowances for uncollectible accounts receivables are based upon aging schedules and the related collection experiences of such receivables.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Interfund Balances

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds” in the fund financial statements.

Inventories and Prepaid Items

Inventories, consisting principally of expendable items held for consumption, are determined by physical count and are stated at cost based on the average-cost method. The costs of inventories in governmental fund types are recorded as expenditures when consumed; therefore, the inventory asset amount is not available for appropriation.

Prepaid items are certain payments to vendors and the Constitutional Officers that reflect costs applicable to future accounting periods and are recorded as prepaid items in fund financial statements. The costs of prepaid items in the governmental fund types are recorded as expenditures when consumed.

On the governmental funds balance sheet, the prepaid and inventory balances reported are offset by a non-spendable fund balance classification, which indicated these balances do not constitute “available spendable resources” even though they are a component of net current assets.

Unamortized Refunding Loss

Losses resulting from the refunding of debt are reported as deferred outflow of resources and recognized as a component of interest expense over the remaining life of the refunded debt or the new debt, whichever is shorter.

Fund Balance

Fund balance is reported in five components – non-spendable, restricted, committed, assigned, and unassigned:

- **Non-Spendable**—This component of fund balance consists of amounts that cannot be spent because: (a) they are not expected to be converted to cash, or (b) they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.
- **Restricted**—This component of fund balance consists of amounts that are constrained either: (a) externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments), or (b) by law through constitutional provisions or enabling legislation.
- **Committed**—This component of fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (e.g., ordinance) of the organization’s governing authority, the Board. These committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (e.g., ordinance) employed to constrain those amounts.
- **Assigned**—This component of fund balance consists of amounts that are constrained by a less-than-formal action of the Board’s governing authority, or by an individual or body to whom the governing authority has delegated this responsibility. In addition, residual balances in capital projects and debt service funds are considered assigned for the general purpose of the respective fund.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

- **Unassigned**—This classification is used for: (a) negative unrestricted fund balances in any governmental fund, or (b) fund balances within the general fund that are not restricted, committed, or assigned.
- **Flow Assumption**—When both restricted and unrestricted resources are available for use, it is the Board's policy to use restricted resources first, then unrestricted resources (committed, assigned, and unassigned) as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use in any governmental fund, it is the Board's policy to use committed resources first, then assigned, and then unassigned as needed.

Net Position

Net position of the proprietary funds are made up of three components. *Net investment in capital assets* represents net capital assets less related long-term liabilities, where unspent debt proceeds increase this amount. *Restricted net position* represent assets that are legally restricted for specific purposes. They include bond sinking and reserve funds; special revenues restricted by statute, ordinance, and bond proceeds; and other sources restricted for capital projects or improvements. The balance of net position is considered *unrestricted net position*.

Restricted Assets

Certain resources in the general fund and the water and sewer enterprise fund are set aside for payment of the landfill post-closure and monitoring costs, capital reserves, renewal and replacement, and the utility system. These resources are classified as restricted cash and investments on the balance sheet - governmental funds and statement of net position - proprietary funds because their use is limited. All cash and investments classified as restricted are the result of various bond indenture or other legal requirements. When both restricted and unrestricted resources are available for use, the Board's practice is to use the restricted resources first, then unrestricted resources as they are needed.

Capital Assets and Long-Term Liabilities

■ **Governmental Funds**

Purchases of capital assets are recorded as expenditures in the governmental funds when the assets are acquired. At year-end, the assets are capitalized at cost by the Board in the statement of net position as part of the basic financial statements of the County.

The capital assets used in the operations of the Board, Clerk of the Circuit Court, Tax Collector, Property Appraiser, and Supervisor of Elections are accounted for by the Board because the Board holds legal title and is accountable for them under Florida law. In accordance with Florida Statutes, the Board also holds title and maintains all land and buildings used by the Sheriff.

The Sheriff, pursuant to Chapter 274, Florida Statutes, is accountable for, and thus maintains, capital asset records pertaining to equipment used in operations; therefore, those assets are not presented in these fund financial statements.

Governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Due to the current financial resources measurement focus, the accompanying governmental fund financial statements do not report capital assets or long-term liabilities. Such amounts are instead reported in the separately-issued government-wide financial statements of the County as a whole.

Proprietary Enterprise Funds

Property and equipment purchased by the enterprise funds are capitalized by those funds. Depreciation on such assets is charged as an expense against each fund's operations. Depreciation has been provided over the estimated useful lives using the straight-line method.

The Board's capitalization thresholds and useful lives for various capital asset categories are as follows:

<u>Capital Asset Category</u>	<u>Capitalization Threshold</u>
Land	All
Buildings	\$50,000
Building Improvements	\$25,000
Improvements to Land Other than Buildings	\$25,000
Machinery, Vehicles, and Equipment	\$5,000
Works of Art, Historical Treasures, and Similar Assets	All
Infrastructure and Infrastructure Improvements	\$50,000
Construction in Progress	Use Final Intended Asset Class Threshold
Software	\$50,000
Easements or Right-of-Way	\$10,000
Other Capital Assets	\$50,000

Such assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair value on the date donated. Property, plant and equipment are depreciated using the straight-line method over the following estimated useful lives:

Land	Indefinite
Buildings	10-50 Years
Building Improvements	10-50 Years
Improvements to Land Other Than Buildings	10-30 Years
Machinery, Vehicles, and Equipment	3-20 Years
Works of Art, Historical Treasures, and Similar Assets	20-50 Years
Infrastructure and Infrastructure Improvements	10-50 Years
Construction in Progress	Use Final Intended Asset Class Useful Life
Software	Individually Evaluated
Easements or Right-of-Way	Individually Evaluated
Other Capital Assets	Individually Evaluated

Deferred Inflows/Outflows of Resources

Deferred inflows of resources reported on applicable governmental fund types represent revenues which are measurable but not available in accordance with the modified accrual basis of accounting. The deferred inflows will be recognized as revenue in the fiscal year they are earned or become available. Deferred outflows of resources represent consumption of net position that is applicable to a future reporting period. Deferred outflows have a positive effect on net position, similar to assets.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Compensated Absences

Annual, sick, bonus, and compensatory leave amounts accumulate and vest in accordance with the policies of the Board and negotiated union contracts. Provisions of these policies and the union contracts specify how benefits are earned, accumulate, and when and to what extent they vest.

Use of Estimates

The preparation of financial statements in conformity of generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

Other Postemployment Benefits (OPEB)

The Board allows retirees and their dependents to remain covered under the County's respective medical and insurance plans as required by Florida Statutes. The Board also provides a direct subsidy to retirees based on the number of years of service. The financial reporting requirements for governments whose employees are provided with OPEB include the recognition and measurement of liabilities, deferred outflows of resources, deferred inflows of resources, and expenses. These liabilities are only recorded in the government-wide full accrual statements, and in the Board's enterprise funds. Further details of the net OPEB liability, annual OPEB expense, actuarial assumptions, sensitivity analysis, and the other required disclosures can be found in the County-wide annual financial report.

Retirement Plans

The Board participates in the Florida Retirement System (FRS) defined benefit plan and Health Insurance Subsidy (HIS) defined benefit plan administered by the Florida Division of Retirement. As a participating employer, the Board implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, which requires employers participating in cost-sharing, multiple-employer defined benefit pension plans to report the employers' proportionate share of the net pension liabilities and related pension amounts of the defined benefit pension plans. These liabilities are only recorded in the government-wide full accrual financial statements, and in the Board's enterprise fund. Further details of the FRS plan net position liability, annual pension expense, actuarial assumptions, sensitivity analysis, and the other required disclosures can be found in the County-wide annual financial report.

Property Taxes

Real property and tangible personal property are assessed by the Property Appraiser according to the property's just value on January 1 of each year. Section 200.071, Florida Statutes, authorizes the Board to levy ad valorem tax millage against real property and tangible personal property for the County, including dependent districts, not to exceed 10 mills, except for voted levies. The Board shall determine the amount of millage to be levied and shall certify such millage to the Property Appraiser. For the year ended September 30, 2024, the Board levied 7.0840 mills. An additional 2.2087 mills and 0.0960 mills were levied for the benefit of the Nassau County Municipal Services Taxing Unit and the Amelia Island Beach Renourishment Municipal Services Benefit Unit (MSTU), respectively.

Property taxes are due and payable on March 31 of each year or as soon thereafter as the assessment rolls are charged to the Tax Collector by the Property Appraiser. Taxes on real property may be prepaid in four quarterly installments beginning no later than June 30 of the year in which assessed. Discounts are allowed for payment of property taxes before March 1. Taxes become delinquent on April 1 following the year in which the taxes were assessed.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

The Tax Collector collects taxes for the various taxing entities, including the Board. Delinquent taxes on real property are collected by selling tax certificates to individuals. If a tax certificate is not sold, the tax certificate is struck to the County. Attempts to collect delinquent taxes on tangible personal property are done by the issuance of warrants for the seizure and sale of such tangible personal property. Key dates in the property tax cycle (latest date where appropriate) are as follows:

January 1	Property Just Value Established for Assessment of Taxes
July 1	Assessment Roll Certified, Unless Extension Granted by the Florida Department of Revenue
93 Days Later	Millage Resolution Approved and Taxes Levied Thereafter as Tax Collector Received Tax Roll
30 Days Thereafter	Property Taxes Become Due and Payable (Maximum Discount)
April 1	Taxes Become Delinquent
Prior to June 1	Tax Certificates Sold

Leases

The County is a lessee for various lease agreements involving tower space, building space, and various equipment leases. The County recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The County recognizes leases with an initial, individual value of \$15,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made at or before the lease commencement date, plus initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Subscription Based Information Technology Arrangements

The County is a lessee for various lease agreements involving tower space, building space, and various equipment leases. The County recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The County recognizes leases with an initial, individual value of \$15,000 or more.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made at or before the lease commencement date, plus initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Adoption of New Accounting Standard

During the year ended September 30, 2024, the Board adopted new accounting guidance by implementing provisions of GASB Statement No. 100, *Accounting Changes and Error Corrections*. The statement enhances accounting and financial reporting requirements for accounting changes and error corrections. The statement defines accounting changes as: (a) changes in accounting principles; (b) changes in accounting estimates; or (c) changes to or within the financial reporting entity, each with its own financial reporting requirements. New principles or methodologies should be preferable to the prior principle or methodology with respect to qualitative characteristics of financial reporting—understandability, reliability, relevance, timeliness, consistency, and comparability. Disclosure requirements include descriptions of accounting changes and error corrections and their quantitative effects on account balances. Adopting this standard resulted in no impact to the Board's financial statements for the year ended September 30, 2024.

Note 2 - Cash and Investments

Deposits with Financial Institutions

All of the Board's deposits are held in qualified public depositories pursuant to the provisions of Florida Statutes, Chapter 280, the *Florida Security for Public Deposits Act*. Qualified public depositories are required by this law to pledge collateral with a market value equal to a percentage of the average daily balance of all public deposits in excess of any federal deposit insurance. In the event of default by a qualified public depository, all claims for public deposits would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the public depository in default and, if necessary, a pro rata assessment to the other qualified public depositories in the collateral pool. Therefore, all cash and time deposits held by banks are fully insured and collateralized.

Investments

The Board's investment practices are governed by Section 218.415, Florida Statutes, and County Ordinance 2023-036. Authorized investments include the State Pool or similar intergovernmental investment pools, money market funds registered with the Securities and Exchange Commission, interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes, direct obligations of the United States Treasury, federal agencies and instrumentalities, securities of, or interests in, any open-end or closed-end management-type investment company or investment trust, or other investments authorized by law or ordinance of the County.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA

Interest and investment earnings are generally allocated to the various funds based upon each fund's equity balance in the pooled cash or the investment accounts.

The following are details of the cash and investments held by the Board at year-end:

<u>Description</u>	<u>Fair Value</u>
Cash and Cash Equivalents	\$ 45,153,428
Florida Trust	13,229,214
Money Market Accounts	88,723,556
U.S. Treasuries	<u>130,967,590</u>
Total Cash and Investments	<u>\$ 278,073,788</u>

Reported in accompanying financial statements as follows:

	<u>Governmental Funds</u>	<u>Proprietary Fund</u>	<u>Fiduciary Fund</u>	<u>Total</u>
Cash and Cash Equivalents	\$ 37,375,144	\$ 4,411,876	\$ 1,530,066	\$ 43,317,086
Restricted Cash and Cash Equivalents	851,678	984,664	-	1,836,342
Equity in Pooled Investments	<u>232,707,114</u>	<u>213,246</u>	<u>-</u>	<u>232,920,360</u>
Total Cash and Investments	<u>\$ 270,933,936</u>	<u>\$ 5,609,786</u>	<u>\$ 1,530,066</u>	<u>\$ 278,073,788</u>

The following items discuss the Board's exposure to various risks of their investment portfolio:

- **Interest Rate Risk**—The risk that changes in interest rates will adversely affect the fair value of an investment. The Board has a formal investment policy for operating surplus funds that limits investment maturities to twelve months as a means of managing its exposure to fair value losses from increasing interest rates. Investments of bond reserves, construction funds, and other non-operating funds shall have a term appropriate to the need for funds and in accordance with debt covenants. The maturities of the underlying securities of a repurchase agreement will follow the requirements of a Master Repurchase Agreement in form approved by the Public Securities Association.

Investment maturities at September 30, 2024:

<u>Maturities</u>	<u>Fair Value</u>	<u>1 Year or Less</u>	<u>1-5 Years</u>
Type			
U.S. Treasury Notes	\$ 130,967,590	\$ 130,967,590	\$ -
Money Market Funds	88,723,556	88,723,556	-
Florida Trust Short-Term Bond Fund	<u>13,229,214</u>	<u>-</u>	<u>13,229,214</u> *
Total Investments	<u>232,920,360</u>	<u>\$ 219,691,146</u>	<u>\$ 13,229,214</u>
Demand Deposits	<u>45,153,428</u>		
Total Cash and Investments	<u>\$ 278,073,788</u>		

* Based on WAM of 1.86 years

- **Credit Risk**—Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA

The following table summarizes the Board's investments as rated as of September 30, 2024:

Credit Ratings		Moody's	Fitch
Type	Unrated	Aaa	AAAf
U.S. Treasury Notes	\$ -	\$ 130,967,590	\$ -
Money Market Funds	88,723,556	-	-
Florida Trust Short-Term Bond Fund	-	-	13,229,214
Total Investments	88,723,556	130,967,590	13,229,214
Demand Deposits	45,153,428	-	-
Total Cash and Investments	\$ 133,876,984	\$ 130,967,590	\$ 13,229,214

- **Custodial Credit Risk**—For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The certificates of deposit are held in qualified public depositories or at levels below FDIC insurance thresholds.

Fair Value Measurements

The Board categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The following table summarizes the Board's investments for which fair values are determined as of September 30, 2024:

Type Investment	Fair Value	Active Markets for Identical Assets (Level 1)	Significant Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Board Investments by Fair Value (FV) Level				
U.S. Treasury Bills/Notes	\$ 130,967,590	\$ -	\$ 130,967,590	\$ -
Total Investments Measure at FV	130,967,590	\$ -	\$ 130,967,590	\$ -
Board Investments Measured at Amortized Cost	Amortized Cost			
Money Market Accounts	88,723,556			
Total Investments Measured at Amortized Cost	88,723,556			
	NAV			
Board Investments at Net Asset Value (NAV)				
Florida Trust Short-Term Bond Fund	\$ 13,229,214			
Total Investments Measured at NAV	13,229,214			
Total Investments	\$ 232,920,360			

Note 3 - Accounts Receivable

Accounts receivable (net of allowances for uncollectibles) at September 30, 2024, included the following:

	Receivable	Allowance	Net
Governmental Funds			
General Fund	\$ 1,643,680	\$ (774,932)	\$ 868,748
County Transportation	81	-	81
Municipal Services	5,056	-	5,056
Non-Major	25,075	-	25,075
Total Governmental Funds	\$ 1,673,892	\$ (774,932)	\$ 898,960
Business-Type Funds			
Water and Sewer	\$ 646,111	\$ (20,444)	\$ 625,667

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA

Note 4 - Restricted Assets

Restricted assets in the general fund and the proprietary funds at September 30, 2024, represent monies required to be restricted for landfill post-closure costs, debt service and construction under terms of outstanding bond agreements, and impact fees restricted to water and sewer system uses. Assets are also restricted in accordance with ordinances and Florida Statutes. Restricted assets for the general fund and the proprietary funds at September 30, 2024, were restricted for the following purposes:

Customer Deposits	\$ 88,979
Landfill Post-Closure Costs	851,678
Renewal and Replacements (Water/Sewer)	271,252
Debt Service	577,091
Cash Reserve	47,342
Total	<u>\$ 1,836,342</u>

Reported in accompanying financial statements as follows:

<u>Account</u>	<u>Reported Amount</u>
Current: Restricted Cash and Cash Equivalents - General Fund	\$ 851,678
Current: Restricted Cash and Cash Equivalents - Business-Type Activities	984,664
Total Restricted Assets	<u>\$ 1,836,342</u>

Note 5 - Capital Assets

Governmental funds are on the current financial resources measurement focus and, therefore, capital assets are not presented in the accompanying fund level statements. Such amounts are instead reported in the government-wide financial statements of the County. Proprietary funds are accounted for on the economic resources measurement focus and are, therefore, included in the accompanying proprietary fund financial statements.

Proprietary Fund Capital asset activity for the year ended September 30, 2024, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Business-Type Activities				
Capital Assets not Being Depreciated:				
Land	\$ 167,966	\$ -	\$ -	\$ 167,966
Construction Work in Progress	9,013,395	5,342,908	-	14,356,303
Total not Being Depreciated	9,181,361	5,342,908	-	14,524,269
Capital Assets Being Depreciated:				
Buildings and Improvements	754,865	-	-	754,865
Infrastructure	25,916,234	1,052,077	-	26,968,311
Equipment	1,168,693	-	-	1,168,693
Leased Assets	74,872	-	(14,082)	60,790
Total Being Depreciated	27,914,664	1,052,077	(14,082)	28,952,659
Less Accumulated Depreciation for:				
Buildings and Improvements	(368,006)	(19,839)	-	(387,845)
Infrastructure	(13,790,031)	(961,381)	-	(14,751,412)
Equipment	(619,422)	(86,904)	-	(706,326)
Leased Assets	(41,104)	(20,552)	14,082	(47,574)
Total Accumulated Depreciation	(14,818,563)	(1,088,676)	14,082	(15,893,157)
Total Being Depreciated, Net	13,096,101	(36,599)	-	13,059,502
Total Business-Type Capital Assets, Net	<u>\$ 22,277,462</u>	<u>\$ 5,306,309</u>	<u>\$ -</u>	<u>\$ 27,583,771</u>

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Note 6 - Interfund Activity

Interfund balances at September 30, 2024, consisted of the following:

Due to/from other funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Total</u>
General	Municipal Service	\$ 434,659
General	County Transportation	249,035
General	Non-Major	70,571
General	Water and Sewer	2,496
General	American Beach	2,974,180
Water and Sewer	General Fund	974,180
Total		<u>\$ 4,705,121</u>

The purpose for each of these interfund receivables and payables is to provide temporary loans for cash flow needs, primarily associated with reimbursable grant programs. In addition to the interfund balances, there was also \$3,865,817 due from the Constitutional Officers, and \$416,342 due to the Constitutional Officers.

Interfund transfers:

<u>Transfers Out</u>	<u>Transfers In</u>							<u>Total</u>
	<u>General</u>	<u>County Transportation</u>	<u>Municipal Services</u>	<u>Capital Project Transportation</u>	<u>Capital Projects</u>	<u>Non-Major Government</u>	<u>American Beach</u>	
General	\$ -	\$ 8,807,485	\$ 240,412	\$ 9,906,665	\$ 9,386,096	\$ 2,395,289	\$ -	\$ 30,735,947
County Transportation	-	-	-	931,480	-	201,912	-	1,133,392
Municipal Services	585,470	-	-	356,284	750,100	-	-	1,691,854
Capital Projects	-	-	-	1,643,354	-	-	-	1,643,354
Non-Major Governmental	1,416,657	-	-	-	-	2,814	-	1,419,471
Water and Sewer	65,511	-	-	-	-	-	250,340	315,851
Total	<u>\$ 2,067,638</u>	<u>\$ 8,807,485</u>	<u>\$ 240,412</u>	<u>\$ 12,837,783</u>	<u>\$ 10,136,196</u>	<u>\$ 2,600,015</u>	<u>\$ 250,340</u>	<u>\$ 36,939,869</u>

In addition to the interfund transfers, there were transfers out to the Constitutional Officers of \$64,484,293 and transfers in from the Constitutional Officers of \$3,889,503.

The purposes for these interfund transfers include transfers to: (a) Constitutional Officers; (b) match for special revenue grant requirements; (c) other funds based on budgetary requirements; and (d) funds that are required by statute or budgetary authority to expend revenues from another fund that by statute or budgetary authority must collect revenues.

Note 7 - Leases - Proprietary Funds

The Board is a lessee for office space. At the commencement of a lease, the Board initially measures the present value of payments expected to be made during the lease term and records this amount as a right-to-use asset and a lease liability. Subsequently, the lease payments reduce the leases liability and interest expenditures based on the discount rate that was used to measure the present value.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Amount of Lease Assets by Major Classes of Underlying Asset

Asset Class	As of Fiscal Year-End	
	Lease Asset Value	Accumulated Amortization
Buildings	\$ 60,790	\$ (47,575)
Total Leases	\$ 60,790	\$ (47,575)

Principal and Interest Requirements to Maturity

Fiscal Year	Business-Type Activities		
	Principal Payments	Interest Payments	Total Payments
2025	\$ 13,304	\$ 29	\$ 13,333
Total	\$ 13,304	\$ 29	\$ 13,333

Note 8 - Long-Term Obligations

Long-term debt is not recorded in the governmental funds on the accompanying financial statements; however, it will be recorded on the County-wide financial statements. Long-term debt is recorded in the proprietary funds and reflected in the accompanying financial statements.

The following is a summary of changes in proprietary long-term obligations for the year ended September 30, 2024:

	Balance 10/1/23	Additions	Reductions	Balance 9/30/24	Due Within One Year
Business-Type Activities					
Bonds Payable					
(Direct Placement)	\$ 5,660,000	\$ -	\$ (1,085,000)	\$ 4,575,000	\$ 1,105,000
Compensated Absences	39,319	11,483	(15,495)	35,307	14,355
Other Postemployment Benefits	77,076	212	-	77,288	-
Net Pension Liability	121,310	-	(4,950)	116,360	-
Lease Liability	33,908	-	(20,604)	13,304	13,304
Total Business-Type Activities					
Long-Term Liabilities	<u>\$ 5,931,613</u>	<u>\$ 11,695</u>	<u>\$ (1,126,049)</u>	<u>\$ 4,817,259</u>	<u>\$ 1,132,659</u>

Business-Type Activities

Advance Refunding—On April 9, 2013, the Board issued, through a direct replacement, a \$15,650,000 Water and Sewer System Revenue Refunding Bond Series 2013 with a fixed interest rate of 2.150%. The net proceeds from the closing were used to refund \$15,550,000 in principal amount of the Board's outstanding Revenue Note, Series 2003, and to pay the issuance costs of the Series 2013 Bond.

The revenue bond is secured by a pledge of and is payable solely from pledged revenues, which primarily consist of net revenues and impact fees which derive from the system. Annual principal and interest on the bond is expected to require approximately 58% of such revenue and are payable through 2028. Principal and interest payments for the current year totaled \$1,195,026, and revenues totaled \$1,914,437. At year-end, pledged future revenues totaled \$4,774,358, which was the amount of remaining principal and interest on the bond. The Series 2013 Bond shall not be or constitute a general obligation or indebtedness of the County.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Rate Covenant

The Board has covenanted to establish and collect fees from users of the Water and Sewer System (gross revenues of the system, as defined in the bond ordinance) sufficient to pay the costs of operation and maintenance of the system (as defined in the bond ordinance) plus 120% of the bond service requirements for that year. The Board met the requirement and, therefore, is in compliance with the rate covenant at year-end.

Future principal and interest payments for this bond issue are as follows:

<u>Year Ending September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 1,105,000	\$ 86,484	\$ 1,191,484
2026	1,135,000	62,403	1,197,403
2027	1,155,000	37,786	1,192,786
2028	1,180,000	12,685	1,192,685
Total	<u>\$ 4,575,000</u>	<u>\$ 199,358</u>	<u>\$ 4,774,358</u>

Compensated Absences—Following is a summary of annual, sick, and bonus leave benefits liabilities at September 30, 2024, for the proprietary funds:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>(Deletions)</u>	<u>Ending Balance</u>
Vacation Leave	\$ 5,857	\$ 7,553	\$ (9,232)	\$ 4,178
Sick Leave	33,462	3,929	(6,262)	31,129
Total	<u>\$ 39,319</u>	<u>\$ 11,482</u>	<u>\$ (15,494)</u>	<u>\$ 35,307</u>

Note 9 - Bond Arbitrage Rebate

The Board engaged an independent certified public accounting firm to compute the aggregate arbitrage rebate amount in accordance with the requirements of Section 148(f) of the Internal Revenue Code of 1986 for the following bond issues:

- \$29,630,000 Nassau County, Florida, Public Improvement Revenue and Refunding, Series 2007.
- \$15,650,000 Nassau County, Florida, Water and Sewer System Revenue Bonds, Series 2013.
- \$16,600,000 Nassau County, Florida, SAISSA Renourishment Bond, Series 2021.

The payment of arbitrage rebate is made sixty days after five years from the date of issuance of the bonds. Based on their calculations, the independent certified public accounting firm had determined that there is no rebate liability for the bond issues noted above.

Note 10 - Fund Balance Classification and Minimum Fund Balance Policy

The following is a summary of the Board's fund balance classifications and the purpose of each as of September 30, 2024:

Non-Spendable Fund Balance	
Prepaid Expenses	\$ 2,538,364
Inventory	508,164
A/R - Dishonored Checks	25
Insurance to Allocate	<u>38,204</u>
Total Non-Spendable Fund Balance	<u>3,084,757</u>

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA

Restricted Fund Balance	
General Government	\$ 143,992
General Government - Court-Related	1,946,768
Public Safety	2,749,348
Economic Environment	14,400
Other Human Services	59,963
Physical Environment	6,782,612
Impact Fees	21,474,759
Law Library	111,900
Other Culture/Recreation	54,394
State Housing Initiative Program	2,559,531
Court Facilities	716,844
Criminal Justice	81,143
Tourist Development	22,796,713
Debt Services - Bonds	1,496,250
Building Department	3,515,417
Transportation	11,941,418
Capital Projects	742,219
Landfill	655,130
Total Restricted Fund Balance	<u>77,842,801</u>
Committed Fund Balance	
General Government	6,659,249
General Government - Court-Related	317,190
Culture/Recreation	19,215,814
Physical Environment	196,508
Public Safety	15,205,427
Economic Environment	28,960
Human Services	2,317,885
Transportation	53,571,603
Other Uses	12,813,277
Reserves	422,379
Total Committed Fund Balance	<u>110,748,292</u>
Assigned Fund Balance	
General Government	2,693,764
Public Safety	3,681,911
Law Enforcement	122,071
Economic Development	43,190
Transportation	4,096,113
Culture and Recreation	1,819,991
Court-Related	507,264
Physical Environment	655,047
Other Uses	315,850
Reserves	35,975,626
Reserves - Capital Plan	8,996,026
Total Assigned Fund Balance	<u>58,906,853</u>
Unassigned Fund Balance	<u>15,220,745</u>
Total	<u>\$ 265,803,448</u>

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Minimum Fund Balance Reserve Policy

Taxing Funds

It is the goal of the County to maintain a minimum fund balance for each taxing fund at a minimum of 16.70% and not more than 20% of the total operating expenditures as reported in the previous year's audit financial statements. These funds may be used to protect the County against potential financial risk, ensure cash flow prior to receipt of budgeted revenue, for use in the event of a disaster or emergency and to protect the County's credit rating.

Emergency Fund Balance (General Fund Only)

The General Fund Emergency Fund Balance Policy is established for the purpose of providing funds for an urgent catastrophic event, major disaster (e.g. hurricane, pandemic, wildfires, terrorist attack, etc.), economic distress, uncertainty or opportunity conditions. The County's Emergency Fund Balance is established at a minimum of 10% and a maximum of 12% of the General Fund's Operating Expenditures.

Note 11 - Risk Management

The Board is exposed to various risks of loss related to legal liability; theft of, damage to, and destruction of assets; accidental death and dismemberment; and on the job injury to employees. Many of these risks are transferred through the purchase of various insurance coverage. Settled claims from these risks have not exceeded insurance coverage for the past three years.

The financial liability of the Board is limited to premiums paid and losses exceeding or not covered by insurance. The premiums are paid from various funds based on coverage required.

There has been no reduction in insurance coverages from the previous year.

Note 12 - Commitments and Contingencies

The Board is a party to a number of lawsuits and claims arising out of the normal conduct of its activities. While the results of these lawsuits and claims against the Board cannot be predicted with certainty, management does not expect that these matters will have a material adverse effect on the financial position of the County.

Note 13 - Conduit Debt Obligations

The Board has issued several series of industrial revenue bonds to furnish financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities considered to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities will transfer to the private sector entity served by the bond issuance. Neither the Board, the County, the state, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of September 30, 2024, there was one series of such bonds outstanding with a principal amount payable of \$8,135,000. The issue amount and the September 30, 2024, outstanding balance is as follows:

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

<u>Original Issuance</u>	<u>Year</u>	<u>9/30/24 Balance</u>	<u>Description</u>
\$ 11,150,000	2007	\$ 8,135,000	AICC, Inc. and Nassau Care Centers—70 Bed Care Intermediate Care and Day Program Service Facilities

Note 14 - No Commitment Special Assessment Debt

To finance the costs of certain capital improvements benefitting property within the South Amelia Island Shore Stabilization MSBU, the County has issued the South Amelia Island Shore Stabilization Special Assessment Bonds, Series 2021. The bonds do not constitute a debt or pledge of the faith and credit of the County, and accordingly, have not been reported in the accompanying financial statements.

At September 30, 2024, the Special Assessment Bond outstanding totaled \$4,104,831.

Note 15 - Tax Abatement

Pursuant to Section 125.045, Florida Statutes and Nassau County Ordinance 2012-32, the Economic Development Grant (EDG) incentive is available for companies with the goal to facilitate the development of capital investment and high-wage jobs in Nassau County. The incentives in the tiered program include a specified grant on the Board-only portion of their ad valorem taxes for a specified period of time after meeting or exceeding a specified number/wage level of new jobs, and/or new capital investment in Nassau County. As of September 30, 2024, the only existing EDG agreement potentially material in size (fiscal year abatement >\$300,000) was with LignoTech Florida, LLC (LignoTech).

During the year, LignoTech submitted applications for reimbursement for the year 2023 which were approved by the County and paid out in May 2024 in the amount of \$335,970. LignoTech may receive additional tax abatements if they meet the agreement requirements in future periods.

Note 16 - East Nassau County Planning Area (ENCPA) Mobility Network

The Nassau County 2030 Comprehensive Plan includes provision for the development of the ENCPA, comprised of approximately 24,000 acres, and a related mobility fee and tax increment district, which are designed to pay for transportation improvements within the ENCPA. The ENCPA Mobility Network is funded by two fee components: 1) a fee per residential unit or square foot of commercial/industrial development; and 2) a tax increment (TIF) calculation which allocates 12% of incremental property tax revenues generated since the 2015 Base Year Valuation within the ENCPA to subsidize the cost of transportation infrastructure within the ENCPA.

Developers of property within the ENCPA may elect to construct and dedicate transportation infrastructure and right of way to the County and request reimbursement for the value of such improvements from accumulated and future accumulation of ENCPA Mobility Network funds by filing a Reservation Agreement with the County. As of the most recent study, the cost of transportation infrastructure within the ENCPA is projected to be \$199.3 million. As of September 30, 2024, \$6.7 million of approved reservation agreements have been filed with the County, of which the remaining balance of 2 million was paid in fiscal year 2025.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTES TO FINANCIAL STATEMENTS
NASSAU COUNTY, FLORIDA**

Note 17 - Developer Agreements

The County sometimes enters into development agreements under which real property and improvements are transferred to the County, the fair value of which is in exchange for credits against future County impact fees. The County recognizes impact fee revenue in the Statement of Activities (in the Government-Wide Financial Statements) upon title transfer of property and improvements to the County. At September 30, 2024, the County has approximately \$1.4 million of impact fee credits unused and outstanding for which revenue was recognized upon receipt of property and improvements.

REQUIRED SUPPLEMENTARY INFORMATION

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL - GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Revenues				
Taxes	\$ 108,159,676	\$ 108,159,676	\$ 110,604,345	\$ 2,444,669
Licenses and Permits	91,183	91,183	65,596	(25,587)
Intergovernmental Revenues	10,361,955	12,047,858	11,428,390	(619,468)
Charges for Services	2,707,043	2,707,043	4,027,840	1,320,797
Fines and Forfeitures	32,318	32,318	39,899	7,581
Interest Earnings (Loss)	850,000	850,000	5,467,957	4,617,957
Miscellaneous	949,909	1,004,890	1,628,330	623,440
Total Revenues	123,152,084	124,892,968	133,262,357	8,369,389
Expenditures				
Current:				
General Government Services	16,224,000	17,885,437	13,986,421	3,899,016
Public Safety	20,902,232	21,195,280	18,391,740	2,803,540
Physical Environment	3,060,230	3,741,565	2,762,710	978,855
Economic Environment	646,833	958,825	752,844	205,981
Human Services	3,114,555	3,280,919	3,194,527	86,392
Culture and Recreation	5,958,723	6,151,077	3,825,292	2,325,785
Court-Related Expenditures	1,760,005	2,229,735	1,327,257	902,478
Capital Outlay	6,895,149	21,022,095	8,578,648	12,443,447
Debt Service:				
Principal Retirement	167,302	167,302	463,725	(296,423)
Interest and Fiscal Charges	94,009	94,009	99,434	(5,425)
(Total Expenditures)	58,823,038	76,726,244	53,382,598	23,343,646
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	64,329,046	48,166,724	79,879,759	31,713,035
Other Financing Sources (Uses)				
Transfers from Constitutional Officers	1,195,000	1,897,557	3,506,267	1,608,710
Transfers to Constitutional Officers	(54,014,144)	(55,146,395)	(53,891,388)	1,255,007
Transfers in	1,585,406	2,072,427	2,067,638	(4,789)
Transfers (out)	(10,750,990)	(30,736,676)	(30,735,947)	729
Financing Purchase Proceeds	-	2,061,593	2,061,593	-
SBITAs	-	-	471,731	471,731
Sale of General Capital Assets	-	-	5,721	5,721
Total Other Financing Sources (Uses)	(61,984,728)	(79,851,494)	(76,514,385)	3,337,109
Net Change in Fund Balances	2,344,318	(31,684,770)	3,365,374	35,050,144
Fund Balances at Beginning of Year	55,721,516	72,628,249	73,066,987	438,738
Fund Balances at End of Year	\$ 58,065,834	\$ 40,943,479	\$ 76,432,361	\$ 35,488,882

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL - COUNTY TRANSPORTATION FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Revenues				
Taxes	\$ 11,794,591	\$ 11,794,591	\$ 11,394,442	\$ (400,149)
Intergovernmental Revenues	2,146,612	3,017,158	2,294,738	(722,420)
Charges for Services	-	-	11,056	11,056
Interest Earnings	100,000	100,000	868,043	768,043
Miscellaneous	135,963	135,963	178,890	42,927
Total Revenues	14,177,166	15,047,712	14,747,169	(300,543)
Expenditures				
Current:				
General	35,874	35,874	-	35,874
Transportation	19,187,903	27,643,363	19,881,679	7,761,684
Capital Outlay	1,226,125	2,657,086	1,900,265	756,821
(Total Expenditures)	20,449,902	30,336,323	21,781,944	8,554,379
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	(6,272,736)	(15,288,611)	(7,034,775)	8,253,836
Other Financing Sources (Uses)				
Transfers from Constitutional Officers	18,000	18,000	38,663	20,663
Transfers to Constitutional Officers	(155,540)	(156,218)	(156,218)	-
Transfers in	6,560,276	8,807,485	8,807,485	-
Transfers (out)	(150,000)	(1,133,392)	(1,133,392)	-
Sale of General Capital Assets	-	-	5,274	5,274
Total Other Financing Sources (Uses)	6,272,736	7,535,875	7,561,812	25,937
Net Change in Fund Balances	-	(7,752,736)	527,037	8,279,773
Fund Balances at Beginning of Year	11,466,899	15,299,200	15,549,255	250,055
Fund Balances at End of Year	\$ 11,466,899	\$ 7,546,464	\$ 16,076,292	\$ 8,529,828

NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL - MUNICIPAL SERVICES FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted Amounts		Actual	Variance With
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Revenues				
Taxes	\$ 22,743,503	\$ 22,743,503	\$ 23,041,420	\$ 297,917
Licenses and Permits	551,062	551,062	619,469	68,407
Intergovernmental Revenues	1,209,786	1,702,160	1,687,063	(15,097)
Charges for Services	605,235	605,235	779,810	174,575
Fines and Forfeitures	3,015	3,015	10,144	7,129
Interest Earnings	200,000	200,000	1,233,751	1,033,751
Miscellaneous	47,000	69,500	146,200	76,700
Total Revenues	25,359,601	25,874,475	27,517,857	1,643,382
Expenditures				
Current:				
General Government Services	3,250,151	7,241,559	3,322,736	3,918,823
Public Safety	14,260,990	14,743,792	14,192,503	551,289
Economic Environment	119,325	119,325	-	119,325
Human Services	2,233,496	2,356,421	2,136,756	219,665
Capital Outlay	1,969,201	7,730,754	3,045,166	4,685,588
Debt Service:				
Principal Retirement	-	-	7,446	(7,446)
Interest and Fiscal Charges	-	-	874	(874)
(Total Expenditures)	21,833,163	32,191,851	22,705,481	9,486,370
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	3,526,438	(6,317,376)	4,812,376	11,129,752
Other Financing Sources (Uses)				
Transfers from Constitutional Officers	40,000	40,000	153,781	113,781
Transfers to Constitutional Officers	(3,245,109)	(3,253,002)	(3,250,417)	2,585
Transfers in	240,412	240,412	240,412	-
Transfers (out)	(85,470)	(1,691,854)	(1,691,854)	-
Leases (Lessee)	-	-	20,664	20,664
Total Other Financing Sources (Uses)	(3,050,167)	(4,664,444)	(4,527,414)	137,030
Net Change in Fund Balances	476,271	(10,981,820)	284,962	11,266,782
Fund Balances at Beginning of Year	11,796,491	18,116,750	19,698,956	1,582,206
Fund Balances at End of Year	\$ 12,272,762	\$ 7,134,930	\$ 19,983,918	\$ 12,848,988

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

Budgets and Budgetary Accounting

Budgets were adopted by the Nassau County, Florida Board of County Commissioners (the Board) for all Board funds. The Tax Collector and the Property Appraiser adopt budgets independently of the Board. The Sheriff, the Supervisor of Elections, and the Clerk of the Circuit Court (to the extent of his function as ex officio Clerk of the Board and amounts above his fee structure as Clerk of the Circuit Court) prepare budgets for their general operations, which are submitted to and approved by the Board.

Chapter 129, Florida Statutes, provides that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. The Board adopted a level of control within a major expenditure category (personal services, operating, and capital) and within a department. Chapter 129, Florida Statutes, also governs the manner in which the budget may be legally amended once it is approved. Intrafund budget transfers within a major expenditure category and within a department may be initiated by department director or authorized designee, the County Manager or the Budget Officer and approved by the Budget Officer or designee up to \$100,000. Transfers of this nature in excess of \$100,000 require Board approval. Intrafund budget transfers within the same fund may be initiated by the department director or authorized designee, the County Manager or the Budget Officer, and approved by the Budget Officer or designee up to \$100,000. Transfers of this nature in excess of \$100,000 require Board approval. Intrafund budget transfers from reserves in the General Fund, County Transportation Fund, and Municipal Fund require the Budget Officer, County Manager, and Board approval. Transfers from reserves in the other governmental funds may be approved up to \$25,000 by the Budget Officer and approved by the County Manager. Transfers of this nature in excess of \$25,000 require Board approval. Budget Amendments must be approved by the Budget Officer, County Manager, and the Board. Budget Amendments shall be in accordance with the advertising and public hearing requirements set forth in Florida Statute 129.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed by the Board as an extension of the statutorily required budgetary process under Florida Statutes. The Board maintained a computerized encumbrance system, which is a part of the computerized accounting system. All appropriations lapse at year-end, except those that the Board intends to honor.

Budgets are adopted on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America (GAAP). The only exception to the GAAP basis is in the enterprise funds where depreciation, amortization of bond costs, and change in post-closure costs are not budgeted; while capital outlay expenditures are budgeted and are reclassified into capital assets. These are then eliminated from the results of operations for financial reporting purposes in the enterprise funds.

The annual budgets serve as legal authorization for expenditures. Expenditures cannot legally exceed the total amount budgeted for each fund. All budget amendments, which change the legally adopted total appropriation for a fund, are approved by the Board.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

If during the fiscal year, additional revenues become available for appropriations in excess of those estimated in the budget, the Board, by resolution, may make supplemental appropriations for the year up to the amount of such excess. During the fiscal year ended September 30, 2024, various supplemental appropriations were approved by the Board in accordance with Florida Statutes. The following funds received supplemental appropriations during the year ended September 30, 2024:

Governmental Funds	
General Fund	\$ 21,898,788
Special Revenue Funds	18,017,044
Capital Projects Funds	<u>12,917,886</u>
Total	<u>\$ 52,833,718</u>

SUPPLEMENTARY INFORMATION

**COMBINING NON-MAJOR
GOVERNMENTAL FUNDS**

NON-MAJOR GOVERNMENTAL FUNDS

Special Revenue Funds

Special revenue funds are used to account for revenues derived from specific sources to be used for specific types of activities.

- **Law Enforcement Training**—to account for criminal justice education degree programs and training courses. Financing is provided by the imposition of a court cost surcharge.
- **Sheriff Donations**—to account for law enforcement projects funded with donations.
- **Law Enforcement Trust**—to account for law enforcement-related projects funded by the proceeds from confiscated property forfeitures.
- **Nassau County Anti-Drug Enforcement**—to account for activities associated with the Nassau County, Florida's (the County) drug enforcement and drug education programs. Financing is provided principally by Federal drug grants.
- **Court Facility Fees**—to account for the operation and maintenance of the County court facilities. Financing is provided by a court service charge.
- **Law Library Trust**—to account for the costs associated with furnishing and maintaining the County's law library. Funding is provided from a surcharge on civil court filings.
- **Criminal Justice Trust**—to account for the reimbursement of expenditures incurred by the County in providing for the services of the State Attorney and Public Defender. Funding is provided by a surcharge on felony, misdemeanor, and criminal traffic cases.
- **Legal Aid Trust**—to account for expenditures incurred in providing legal aid to the County residents. Funding is provided for by a service charge on the filing of circuit and county civil court proceedings.
- **Special Drug/Alcohol Rehabilitation**—to account for expenditures associated with the County's drug and alcohol rehabilitative programs. Funding is provided by a fine imposed for alcohol/drug-related offenses.
- **Drivers Ed Safety Trust**—to account for driver education programs in public and non-public schools. Funding is provided by a surcharge on civil traffic penalties.
- **911 Operations and Maintenance**—to account for the expenditures associated with providing a uniform addressing system for 911 equipment. Funding is principally provided from telephone user charges.
- **EMS County Awards HRS**—to account for expenditures associated with EMS prehospital care. Funding is provided by Florida State grants.
- **Amelia Island Beach Renourishment**—to account for beach renourishment, restoration, erosion control, and storm protection projects outside the South Amelia Island Shore Stabilization MSBU boundaries.
- **Amelia Island Tourist Development**—to account for revenues and expenditures relating to development of tourism in the County through the assessment of a tourist tax.
- **South Amelia Island Shore Stabilization MSBU 2021**—to account for revenues and expenditures relating to the Amelia Island Beach Restoration, local improvement, and maintenance costs.
- **Local Affordable Housing Trust (SHIP)**—to account for funds received from the State to be used to assist eligible low-income individuals to buy or construct new housing or rehabilitate older homes.

NON-MAJOR GOVERNMENTAL FUNDS

Special Revenue Funds

- **South Amelia Island Shore Stabilization MSBU 2011**—to account for revenues and expenditures relating to the Amelia Island Beach Restoration, local improvement, and maintenance cost.
- **Building Department**—to account for funds received for various fees charged to be used to fund the building, zoning, and planning department.
- **Amelia Concourse MSBU**—to account for funds received from the Amelia Concourse assessment allocated to the administrative charges associated with the levy of the special assessments.
- **Firefighter Education Trust**—to account for surcharges on civil penalties for non-criminal, non-moving traffic violations of Section 316.1945(1)(b)(2) or (5), Florida Statutes.
- **F.S. Special Revenues Fund**—to account for State/other restricted revenues from general revenues.
- **ARPA Grants Fund**—to account for proceeds of grant revenue sources that are restricted or committed to expenditures for specified purposes.

Debt Service Funds

Debt service funds are used to account for the accumulation of resources for, and the payment of, long-term debt principal and interest.

- **Optional Gas Tax 2000**—to account for debt service requirements to retire the local option gas tax revenue bonds, Series 2000, dated September 12, 2000. The bonds are payable solely from and secured by a lien upon and a pledge of the County's local option gas tax. The bonds mature on March 1, 2025.
- **County Complex**—to account for debt service requirements to retire the public improvement revenue bonds, Series 2001, of the County, dated May 1, 2001, and Series 2007, of the County, dated June 1, 2007. The bonds are payable solely from non ad valorem budgeted revenues. The bonds mature on May 2031.

Capital Projects Funds

The capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds and trust funds.

- **36 MB NC Mobility Fee Fund**—is used to account for the construction or improving of the County Transportation System. Funding is provided from fees on new construction within specific mobility zones.
- **365 County Complex**—to account for the development of County building projects at the County Complex. Financing for the completed Courthouse Annex and Detention Center was primarily provided by the 2001 Public Improvement Revenue Bonds.
- **36 EN ENCPA Mobility Network Fund**—to account for the construction or improvement of the County Transportation System within the East Nassau Community Planning Area. Funding is provided from the collection of mobility fees from development within the ENCPA and through tax incremental revenues.
- **Capital Projects – Impact Fees**—to account for the County's expenditures associated with capital expansion. Funding is provided from fees on new construction.
- **Comprehensive Impact Fee Ordinance Fund**—to account for the County's expenditures associated with capital expansions. Funding is provided from impact fees on new construction.

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024**

	Special Revenue Funds		
	Law Enforcement Training	Sheriff Donations	Law Enforcement Trust
Assets			
Cash and Cash Equivalents	\$ 252,434	\$ 3,225	\$ 437,869
Equity in Pooled Investments	-	-	160,299
Accounts Receivable	-	-	-
Loans Receivable			
(Net of Allowance for Uncollectibles)	-	-	-
Prepays	-	-	-
Due from Constitutional Officers	1,568	-	-
Due from Other Governments	-	-	100
Total Assets	254,002	3,225	598,268
Liabilities and Deferred Inflows of Resources and Fund Balance			
Liabilities			
Accounts Payable	-	-	-
Retainage Payable	-	-	-
Due to Other Funds	-	-	-
Due to Constitutional Officers	-	-	-
Due to Other Governments	-	-	-
Deposits	-	-	-
Total Liabilities	-	-	-
Deferred Inflows of Resources	-	-	-
Fund Balances			
Non-Spendable	-	-	-
Restricted	254,002	3,225	598,268
Committed	-	-	-
Assigned	-	-	-
Total Fund Balances	254,002	3,225	598,268
Total Liabilities and Deferred Inflows of Resources and Fund Balances	\$ 254,002	\$ 3,225	\$ 598,268

Special Revenue Funds

Nassau County Anti-Drug Enforcement	Court Facility Fees	Law Library Trust	Criminal Justice Trust	Legal Aid Trust	Special Drug/Alcohol Rehabilitation	Drivers Ed Safety Trust
\$ 47,805	\$ 514,019	\$ 110,920	\$ 80,460	\$ 19,934	\$ (141)	\$ 28,014
-	302,721	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	11,496	980	1,960	980	141	1,994
13,163	85,720	-	-	-	-	-
60,968	913,956	111,900	82,420	20,914	-	30,008
-	67,771	-	59	20,914	-	-
-	43,621	-	-	-	-	-
-	-	-	1,217	-	-	-
15,481	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
15,481	111,392	-	1,276	20,914	-	-
-	85,720	-	-	-	-	-
-	-	-	-	-	-	-
45,487	716,844	111,900	81,144	-	-	30,008
-	-	-	-	-	-	-
-	-	-	-	-	-	-
45,487	716,844	111,900	81,144	-	-	30,008
\$ 60,968	\$ 913,956	\$ 111,900	\$ 82,420	\$ 20,914	\$ -	\$ 30,008

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024**

	Special Revenue Funds		
	911 Operations and Maintenance	EMS County Awards HRS	Amelia Island Beach Renourishment
Assets			
Cash and Cash Equivalents	\$ 365,625	\$ -	\$ 1,125,871
Equity in Pooled Investments	266,551	-	1,981,352
Accounts Receivable	-	-	-
Loans Receivable			
(Net of Allowance for Uncollectibles)	-	-	-
Prepays	-	-	-
Due from Constitutional Officers	183,240	-	2,941
Due from Other Governments	62,302	-	-
Total Assets	877,718	-	3,110,164
Liabilities and Deferred Inflows of Resources and Fund Balance			
Liabilities			
Accounts Payable	-	-	-
Retainage Payable	-	-	-
Due to Other Funds	-	-	-
Due to Constitutional Officers	-	-	-
Due to Other Governments	-	-	-
Deposits	-	-	-
Total Liabilities	-	-	-
Deferred Inflows of Resources	-	-	-
Fund Balances			
Non-Spendable	-	-	-
Restricted	877,718	-	3,110,164
Committed	-	-	-
Assigned	-	-	-
Total Fund Balances	877,718	-	3,110,164
Total Liabilities and Deferred Inflows of Resources and Fund Balances	\$ 877,718	\$ -	\$ 3,110,164

Special Revenue Funds					
Amelia Island Tourist Development	South Amelia Island Shore Stabilization MSBU - 2021	Local Affordable Housing Trust (SHIP)	South Amelia Island Shore Stabilization MSBU - 2011	Building Department	Amelia Concourse MSBU
\$ 3,536,906	\$ 259,653	\$ 2,577,381	\$ 666,934	\$ 75,321	\$ 203,378
21,516,965	34,655	-	-	3,855,869	829,616
24,925	-	-	-	150	-
-	-	16,000	-	-	-
364,224	-	-	-	4,544	-
-	-	-	-	-	890
-	-	-	-	-	-
<u>25,443,020</u>	<u>294,308</u>	<u>2,593,381</u>	<u>666,934</u>	<u>3,935,884</u>	<u>1,033,884</u>
2,269,993	-	17,834	115,871	(7)	6,659
-	-	-	-	-	-
-	-	-	-	68,328	-
12,090	-	17	-	-	-
-	-	-	-	24,520	-
-	-	-	-	323,083	-
<u>2,282,083</u>	<u>-</u>	<u>17,851</u>	<u>115,871</u>	<u>415,924</u>	<u>6,659</u>
-	-	16,000	-	-	-
364,224	-	-	-	4,544	-
22,796,713	294,308	2,559,530	551,063	3,515,416	1,027,225
-	-	-	-	-	-
-	-	-	-	-	-
<u>23,160,937</u>	<u>294,308</u>	<u>2,559,530</u>	<u>551,063</u>	<u>3,519,960</u>	<u>1,027,225</u>
<u>\$ 25,443,020</u>	<u>\$ 294,308</u>	<u>\$ 2,593,381</u>	<u>\$ 666,934</u>	<u>\$ 3,935,884</u>	<u>\$ 1,033,884</u>

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024**

	Special Revenue Funds			
	Firefighter Education Trust	F.S. Special Revenues Fund	ARPA Grants	Total Special Revenue Funds
Assets				
Cash and Cash Equivalents	\$ 3	\$ 2,030,197	\$ -	\$ 12,335,808
Equity in Pooled Investments	-	-	-	28,948,028
Accounts Receivable	-	-	-	25,075
Loans Receivable (Net of Allowance for Uncollectibles)	-	-	-	16,000
Prepays	-	-	-	368,768
Due from Constitutional Officers	-	19,293	-	225,483
Due from Other Governments	-	64	-	161,349
Total Assets	3	2,049,554	-	42,080,511
Liabilities and Deferred Inflows of Resources and Fund Balance				
Liabilities				
Accounts Payable	-	107,584	-	2,606,678
Retainage Payable	-	-	-	43,621
Due to Other Funds	-	1,026	-	70,571
Due to Constitutional Officers	-	-	-	27,588
Due to Other Governments	-	-	-	24,520
Deposits	-	-	-	323,083
Total Liabilities	-	108,610	-	3,096,061
Deferred Inflows of Resources	-	-		101,720
Fund Balances				
Non-Spendable	-	-	-	368,768
Restricted	-	1,940,944	-	38,513,959
Committed	3	-	-	3
Assigned	-	-	-	-
Total Fund Balances	3	1,940,944	-	38,882,730
Total Liabilities and Deferred Inflows of Resources and Fund Balances	\$ 3	\$ 2,049,554	\$ -	\$ 42,080,511

Debt Service Funds			Capital Projects Funds			
Optional Gas Tax 2000	County Complex	Total Debt Service Funds	36 MB NC Mobility Fee Fund	365 County Complex	36 EN ENCPA Mobility Network Fund	Capital Projects Impact Fees
\$ 404,416	\$ -	\$ 404,416	\$ 7,999,020	\$ 122,071	\$ 903,677	\$ 2,277,840
1,036,031	-	1,036,031	1,919,756	-	1,113,960	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
517	-	517	-	-	-	-
-	-	-	-	-	-	-
55,803	-	55,803	-	-	-	-
1,496,767	-	1,496,767	9,918,776	122,071	2,017,637	2,277,840
-	-	-	-	-	-	72,600
-	-	-	-	-	-	2,315
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	74,915
-	-	-	-	-	-	-
517	-	517	-	-	-	-
1,496,250	-	1,496,250	9,918,776	-	2,017,637	2,202,925
-	-	-	-	-	-	-
-	-	-	-	122,071	-	-
1,496,767	-	1,496,767	9,918,776	122,071	2,017,637	2,202,925
\$ 1,496,767	\$ -	\$ 1,496,767	\$ 9,918,776	\$ 122,071	\$ 2,017,637	\$ 2,277,840

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024**

	Capital Projects Funds		
	Comprehensive Impact Fee Ordinance Fund	Total Capital Project Funds	Total Non-Major Governmental Funds
Assets			
Cash and Cash Equivalents	\$ 3,267,063	\$ 14,569,671	\$ 27,309,895
Equity in Pooled Investments	16,142,221	19,175,937	49,159,996
Accounts Receivable	-	-	25,075
Loans Receivable			
(Net of Allowance for Uncollectibles)	-	-	16,000
Prepays	12,040	12,040	381,325
Due from Constitutional Officers	-	-	225,483
Due from Other Governments	-	-	217,152
Total Assets	19,421,324	33,757,648	77,334,926
Liabilities and Deferred Inflows of Resources and Fund Balance			
Liabilities			
Accounts Payable	113,683	186,283	2,792,961
Retainage Payable	23,766	26,081	69,702
Due to Other Funds	-	-	70,571
Due to Constitutional Officers	-	-	27,588
Due to Other Governments	-	-	24,520
Deposits	-	-	323,083
Total Liabilities	137,449	212,364	3,308,425
Deferred Inflows of Resources	-	-	101,720
Fund Balances			
Non-Spendable	12,040	12,040	381,325
Restricted	19,271,835	33,411,173	73,421,382
Committed	-	-	3
Assigned	-	122,071	122,071
Total Fund Balances	19,283,875	33,545,284	73,924,781
Total Liabilities and Deferred Inflows of Resources and Fund Balances	\$ 19,421,324	\$ 33,757,648	\$ 77,334,926

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	Special Revenue Funds		
	Law Enforcement Training	Sheriff Donations	Law Enforcement Trust
Revenues			
Taxes	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-
Intergovernmental Revenues	-	-	-
Charges for Services	8,632	-	-
Fines and Forfeitures	11,400	-	20,289
Investment Earnings	6,932	92	18,321
Miscellaneous	-	-	5,183
Total Revenues	26,964	92	43,793
Expenditures			
Current:			
General Government Services	-	-	-
Public Safety	-	-	-
Physical Environment	-	-	-
Transportation	-	-	-
Economic Environment	-	-	-
Human Services	-	-	-
Culture and Recreation	-	-	-
Court-Related Expenditures	-	-	-
Capital Outlay	-	-	-
Debt Service:			
Principal Retirement	-	-	-
Interest and Fiscal Charges	-	-	-
(Total Expenditures)	-	-	-
Excess (Deficiency) of Revenues Over (Under) Expenditures	26,964	92	43,793
Other Financing Sources (Uses)			
Transfers from Constitutional Officers	-	-	-
Transfers to Constitutional Officers	-	-	(20,000)
Transfers in	-	-	-
Transfers (out)	-	-	-
Leases (Lessee)	-	-	-
SBITAs	-	-	-
Total Other Financing Sources (Uses)	-	-	(20,000)
Net Change in Fund Balances	26,964	92	23,793
Fund Balances at Beginning of Year	227,038	3,133	574,475
Fund Balances at End of Year	\$ 254,002	\$ 3,225	\$ 598,268

Special Revenue Funds

Nassau County Anti-Drug Enforcement	Court Facility Fees	Law Library Trust	Criminal Justice Trust	Legal Aid Trust	Special Drug/Alcohol Rehabilitation	Drivers Ed Safety Trust
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-
61,634	602,505	-	-	-	-	-
-	172,695	17,474	34,948	17,474	2,758	-
2,398	-	-	-	-	-	29,554
1,349	23,488	3,226	2,368	-	-	453
-	4	-	-	-	-	-
65,381	798,692	20,700	37,316	17,474	2,758	30,007
-	-	-	-	-	-	-
15,482	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	83,655	2,758	29,695
-	-	-	-	-	-	-
-	74,262	14,797	46,679	-	-	-
-	418,290	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
15,482	492,552	14,797	46,679	83,655	2,758	29,695
49,899	306,140	5,903	(9,363)	(66,181)	-	312
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	2,814	66,181	-	-
-	-	(2,814)	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	(2,814)	2,814	66,181	-	-
49,899	306,140	3,089	(6,549)	-	-	312
(4,412)	410,704	108,811	87,693	-	-	29,696
\$ 45,487	\$ 716,844	\$ 111,900	\$ 81,144	\$ -	\$ -	\$ 30,008

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	Special Revenue Funds		
	911 Operations and Maintenance	EMS County Awards HRS	Amelia Island Beach Renourishment
Revenues			
Taxes	\$ -	\$ -	\$ 569,073
Licenses and Permits	-	-	-
Intergovernmental Revenues	285,798	6,482	-
Charges for Services	644,715	-	-
Fines and Forfeitures	-	-	-
Investment Earnings	21,667	-	114,618
Miscellaneous	-	-	-
Total Revenues	<u>952,180</u>	<u>6,482</u>	<u>683,691</u>
Expenditures			
Current:			
General Government Services	-	-	-
Public Safety	220,708	6,482	-
Physical Environment	-	-	50,000
Transportation	-	-	-
Economic Environment	-	-	-
Human Services	-	-	-
Culture and Recreation	-	-	-
Court-Related Expenditures	-	-	-
Capital Outlay	-	-	-
Debt Service:			
Principal Retirement	-	-	-
Interest and Fiscal Charges	-	-	-
(Total Expenditures)	<u>220,708</u>	<u>6,482</u>	<u>50,000</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>731,472</u>	<u>-</u>	<u>633,691</u>
Other Financing Sources (Uses)			
Transfers from Constitutional Officers	183,240	-	2,941
Transfers to Constitutional Officers	(660,862)	-	(11,312)
Transfers in	-	-	-
Transfers (out)	-	-	-
Leases (Lessee)	-	-	-
SBITAs	-	-	-
Total Other Financing Sources (Uses)	<u>(477,622)</u>	<u>-</u>	<u>(8,371)</u>
Net Change in Fund Balances	253,850	-	625,320
Fund Balances at Beginning of Year	<u>623,868</u>	<u>-</u>	<u>2,484,844</u>
Fund Balances at End of Year	<u>\$ 877,718</u>	<u>\$ -</u>	<u>\$ 3,110,164</u>

Special Revenue Funds					
Amelia Island Tourist Development	South Amelia Island Shore Stabilization MSBU - 2021	Local Affordable Housing Trust (SHIP)	South Amelia Island Shore Stabilization MSBU - 2011	Building Department	Amelia Concourse MSBU
\$ 11,531,453	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	180,821	2,648,951	173,484
-	-	1,487,724	-	-	-
-	-	-	-	30,031	-
-	-	-	-	-	-
1,058,622	8,855	57,113	21,969	207,011	41,970
35,995	-	107,380	-	15,211	-
<u>12,626,070</u>	<u>8,855</u>	<u>1,652,217</u>	<u>202,790</u>	<u>2,901,204</u>	<u>215,454</u>
-	-	-	-	2,886,950	-
-	-	-	-	529,011	-
470,796	-	-	306,730	-	122,784
-	-	-	-	-	-
10,200,065	-	880,044	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
178,387	-	-	-	680,625	-
-	-	-	-	134,954	-
-	-	-	-	943	-
<u>10,849,248</u>	<u>-</u>	<u>880,044</u>	<u>306,730</u>	<u>4,232,483</u>	<u>122,784</u>
<u>1,776,822</u>	<u>8,855</u>	<u>772,173</u>	<u>(103,940)</u>	<u>(1,331,279)</u>	<u>92,670</u>
-	-	-	-	-	-
(345,944)	-	-	(9,938)	-	(7,771)
-	-	3,358	-	-	-
-	-	-	-	(929,318)	-
-	-	-	-	20,664	-
-	-	-	-	659,961	-
<u>(345,944)</u>	<u>-</u>	<u>3,358</u>	<u>(9,938)</u>	<u>(248,693)</u>	<u>(7,771)</u>
1,430,878	8,855	775,531	(113,878)	(1,579,972)	84,899
21,730,059	285,453	1,783,999	664,941	5,099,932	942,326
<u>\$ 23,160,937</u>	<u>\$ 294,308</u>	<u>\$ 2,559,530</u>	<u>\$ 551,063</u>	<u>\$ 3,519,960</u>	<u>\$ 1,027,225</u>

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	Special Revenue Funds			
	Firefighter Education Trust	F.S. Special Revenues Fund	ARPA Grants	Total Special Revenue Funds
Revenues				
Taxes	\$ -	\$ -	\$ -	\$ 12,100,526
Licenses and Permits	-	-	-	3,003,256
Intergovernmental Revenues	-	34,573	125,110	2,603,826
Charges for Services	-	198,990	-	1,127,717
Fines and Forfeitures	-	46,043	-	109,684
Investment Earnings	-	57,274	-	1,645,328
Miscellaneous	-	-	-	163,773
Total Revenues	-	336,880	125,110	20,754,110
Expenditures				
Current:				
General Government Services	-	-	-	2,886,950
Public Safety	-	40,000	-	811,683
Physical Environment	-	-	-	950,310
Transportation	-	-	-	-
Economic Environment	-	-	-	11,080,109
Human Services	-	-	-	116,108
Culture and Recreation	-	7,058	-	7,058
Court-Related Expenditures	-	128,610	-	264,348
Capital Outlay	-	178,309	-	1,455,611
Debt Service:				
Principal Retirement	-	1,017	-	135,971
Interest and Fiscal Charges	-	75	-	1,018
(Total Expenditures)	-	355,069	-	17,709,166
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	(18,189)	125,110	3,044,944
Other Financing Sources (Uses)				
Transfers from Constitutional Officers	-	-	-	186,181
Transfers to Constitutional Officers	-	-	-	(1,055,827)
Transfers in	-	-	-	72,353
Transfers (out)	-	-	(487,339)	(1,419,471)
Leases (Lessee)	-	30,463	-	51,127
SBITAs	-	-	-	659,961
Total Other Financing Sources (Uses)	-	30,463	(487,339)	(1,505,676)
Net Change in Fund Balances	-	12,274	(362,229)	1,539,268
Fund Balances at Beginning of Year	3	1,928,670	362,229	37,343,462
Fund Balances at End of Year	\$ 3	\$ 1,940,944	\$ -	\$ 38,882,730

Debt Service Funds			Capital Projects Funds			
Optional Gas Tax 2000	County Complex	Total Debt Service Funds	36 MB NC Mobility Fee Fund	365 County Complex	36 EN ENCPA Mobility Network Fund	Capital Projects Impact Fees
\$ 890,442	\$ -	\$ 890,442	\$ -	\$ -	\$ -	\$ -
-	-	-	3,209,139	-	1,555,991	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
55,075	-	55,075	264,166	3,497	78,017	-
-	-	-	-	-	-	-
945,517	-	945,517	3,473,305	3,497	1,634,008	-
-	-	-	-	-	-	-
-	-	-	-	-	-	1,090
-	-	-	-	-	-	-
-	-	-	226,510	-	452,589	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	1,544,687	604,404
246,976	1,575,000	1,821,976	-	-	-	-
698,541	750,750	1,449,291	-	-	-	-
945,517	2,325,750	3,271,267	226,510	-	1,997,276	605,494
-	(2,325,750)	(2,325,750)	3,246,795	3,497	(363,268)	(605,494)
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	2,325,750	2,325,750	-	-	201,912	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	2,325,750	2,325,750	-	-	201,912	-
-	-	-	3,246,795	3,497	(161,356)	(605,494)
1,496,767	-	1,496,767	6,671,981	118,574	2,178,993	2,808,419
\$ 1,496,767	\$ -	\$ 1,496,767	\$ 9,918,776	\$ 122,071	\$ 2,017,637	\$ 2,202,925

**NASSAU COUNTY BOARD OF COUNTY COMMISSIONERS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	Capital Projects Funds		
	Comprehensive Impact Fee Ordinance Fund	Total Capital Project Funds	Total Non-Major Governmental Funds
Revenues			
Taxes	\$ -	\$ -	\$ 12,990,968
Licenses and Permits	2,902,881	7,668,011	10,671,267
Intergovernmental Revenues	-	-	2,603,826
Charges for Services	-	-	1,127,717
Fines and Forfeitures	-	-	109,684
Investment Earnings	848,610	1,194,290	2,894,693
Miscellaneous	-	-	163,773
Total Revenues	3,751,491	8,862,301	30,561,928
Expenditures			
Current:			
General Government Services	6,734	6,734	2,893,684
Public Safety	8,946	10,036	821,719
Physical Environment	-	-	950,310
Transportation	-	679,099	679,099
Economic Environment	-	-	11,080,109
Human Services	-	-	116,108
Culture and Recreation	10,244	10,244	17,302
Court-Related Expenditures	-	-	264,348
Capital Outlay	1,260,138	3,409,229	4,864,840
Debt Service:			
Principal Retirement	-	-	1,957,947
Interest and Fiscal Charges	-	-	1,450,309
(Total Expenditures)	1,286,062	4,115,342	25,095,775
Excess (Deficiency) of Revenues Over (Under) Expenditures	2,465,429	4,746,959	5,466,153
Other Financing Sources (Uses)			
Transfers from Constitutional Officers	-	-	186,181
Transfers to Constitutional Officers	(203,885)	(203,885)	(1,259,712)
Transfers in	-	201,912	2,600,015
Transfers (out)	-	-	(1,419,471)
Leases (Lessee)	-	-	51,127
SBITAs	-	-	659,961
Total Other Financing Sources (Uses)	(203,885)	(1,973)	818,101
Net Change in Fund Balances	2,261,544	4,744,986	6,284,254
Fund Balances at Beginning of Year	17,022,331	28,800,298	67,640,527
Fund Balances at End of Year	\$ 19,283,875	\$ 33,545,284	\$ 73,924,781

OTHER INFORMATION

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Honorable Board of County Commissioners
Nassau County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Nassau County Board of County Commissioners, Nassau County, Florida (the Board) as of and for the year ended September 30, 2024, and the related notes to the financial statements, and have issued our report thereon dated March 19, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal controls. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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The Honorable Board of County Commissioners
Nassau County, Florida

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Purvis Gray

March 19, 2025
Gainesville, Florida

INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Board of County Commissioners
Nassau County, Florida

We have examined the Nassau County Board of County Commissioners', Nassau County, Florida (the Board) compliance with Section 218.415, Florida Statutes, as of and for the year ended September 30, 2024, as required by Section 10.556(10)(a), *Rules of the Auditor General*. Management is responsible for the Board's compliance with those requirements. Our responsibility is to express an opinion on the Board's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Board complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Board complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material non-compliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Board's compliance with the specified requirements.

In our opinion, the Board complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2024.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, federal, state or other granting agencies, the Board of County Commissioners and management, and is not intended to be, and should not be, used by anyone other than these specified parties.

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March 19, 2025
Gainesville, Florida

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MANAGEMENT LETTER

The Honorable Board of County Commissioners
Nassau County, Florida

Report on the Financial Statements

We have audited the financial statements of the Nassau County Board of County Commissioners, Nassau County, Florida (the Board) as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated March 19, 2025.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with the American Institute of Certified Public Accountants *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated March 19, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

- Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

- Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Board was established by the Constitution of the State of Florida, Article VIII, Section 1(d). The Board includes component units as described in Note 1 of the financial statements.

Financial Management

- Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

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MANAGEMENT LETTER

Special District Component Units

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Specific Information

The specific information below has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it. As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, *Rules of the Auditor General*, the American Beach Water and Sewer District reported:

- a. The total number of Board employees compensated in the last pay period of the Board's fiscal year as 0.
- b. The total number of independent contractors to whom non-employee compensation was paid in the last month of the Board's fiscal year as 0.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$0.
- d. All compensation earned by or awarded to non-employee independent contractors, whether paid or accrued, regardless of contingency as \$0.
- e. Each construction project with a total cost of at least \$65,000 approved by the Board that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as:

Main Improvement Project	\$ 2,088,369
Sewer Improvement Project	\$ 2,991,495

- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the Board amends a final adopted budget under Section 189.016(6), Florida Statutes is \$(12,193).

The Nassau County Housing Finance Authority and the Recreation and Water Conservation and Control District No. 1 had no employees or financial activity.

Additional Matters

- Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate non-compliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that have occurred, or are likely to have occurred, that has an effect on the financial statements that is less than material but more than inconsequential. In connection with our audit, we did not have any such findings.

The Honorable Board of County Commissioners
Nassau County, Florida

MANAGEMENT LETTER

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, federal, state or other granting agencies, the Board of County Commissioners and management, and is not intended to be, and should not be, used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Purvis Gray

March 19, 2025
Gainesville, Florida

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